

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10  
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00  
PA-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00  
SSM-03 ACDA-12 OMB-01 /120 W  
-----059232 200836Z /14

O 200700Z MAR 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 0130  
INFO AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY BEIRUT IMMEDIATE  
AMEMBASSY BONN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY CARACAS  
AMEMBASSY DAMASCUS IMMEDIATE  
AMCONSUL JERUSALEM  
AMEMBASSY JIDDA  
AMEMBASSY KUWAIT IMMEDIATE  
AMEMBASSY LAGOS  
AMEMBASSY LA PAZ  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY MOSCOW  
AMEMBASSY NEW DELHI  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
USLO PEKING  
AMEMBASSY PORT LOUIS  
AMEMBASSY PRAGUE  
AMEMBASSY TEL AVIV IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 00980

E.O. 11652:GDS  
TAGS: PORG, MARR, UNSC, XF  
SUBJECT: CONSULTATIONS ON SOUTHERN LEBANON RESOLUTIONS  
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SUMMARY. ON MARCH 19 THE SECURITY COUNCIL ADOPTED RESOLUTIONS 425 AND 426 CALLING FOR ISRAELI WITHDRAWAL AND RESPECT FOR LEBANESE TERRITORIAL INTEGRITY, ESTABLISHING UNIFIL AND ADOPTING THE SECRETARY-GENERAL'S REPORT ON ITS MANDATE. THE TWO RESOLUTIONS WERE THE RESULT OF INTENSIVE CONSULTATIONS PRIMARILY AMONG THE US, LEBANON, KUWAIT AND

TO LESSER EXTENT INDIA. SOVIETS INDICATED THEY WOULD ABSTAIN RATHER THAN CAST VETO, GIVEN ARAB SUPPORT FOR UNIFIL, BUT MADE CLEAR THEY WOULD NOT SUPPORT OR MAKE ANY FINANCIAL CONTRIBUTION. ISRAELI UN DELEGATION WAS UNINSTRUCTED THROUGHOUT THE PROCEEDINGS AND, AFTER AGREEMENT WAS REACHED IN INFORMAL CONSULTATIONS, MADE LAST MINUTE REQUEST TO THE COUNCIL PRESIDENT AND TO US ASKING FOR DELAY UNTIL MARCH 20 FOR FURTHER CONSULTATIONS. MAIN ISRAELI OBJECTION IS TO FAILURE OF UNIFIL MANDATE TO PROVIDE SPECIFICALLY THAT UN FORCE CAN PREVENT PLO TERRORISTS FROM ENTERING AND OPERATING IN SOUTHERN LEBANON. ISRAEL HAS TOLD US THAT IT RESERVES ITS POSITION ON UNIFIL PENDING CARTER/BEGIN DISCUSSIONS. END SUMMARY.

1. AT NOON ON MARCH 19 THE SECURITY COUNCIL ADOPTED OUR DRAFT RESOLUTION WITHOUT ANY CHANGES AS UNSC RESOLUTION 425 AND THEREAFTER RECEIVED FROM THE SECRETARY-GENERAL HIS DRAFT REPORT ON ITS IMPLEMENTATION SETTING FORTH THE PROPOSED MANDATE FOR THE UNITED NATIONS INTERIM FORCE IN LEBANON (UNIFIL). TEXT OF THE SYG'S REPORT SEPTEL. IMMEDIATELY AFTER THE COUNCIL ADJOURNED, INFORMAL CONSULTATIONS BEGAN ON BOTH THE TEXT OF THE IMPLEMENTING RESOLUTION, SPONSORED BY THE UK (SC PRESIDENT), AND ON THE SECRETARY-GENERAL'S REPORT.

2. AS WAS THE CASE WITH NEGOTIATIONS FOR UNSC RES 425,  
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THE KEY PLAYERS WERE LEBANON, KUWAIT AND OURSELVES. WE CONSULTED WITH THE SOVIETS TO DETERMINE THEIR VIEWS ON THE REPORT, EVEN THOUGH THEY HAD MADE IT CLEAR IN EARLIER CONSULTATIONS THAT IN ANY CASE THEY WOULD ABSTAIN, AND WOULD NOT SUPPORT OR MAKE FINANCIAL CONTRIBUTIONS TO UNIFIL.

3. LEBANESE REP TUENI INFORMED US THAT THE SOVIETS, AFTER STUDYING THE SYG'S REPORT, INFORMED HIM THAT THEY COULD ACCEPT IT AND THAT THEY ALSO WERE PREPARED TO ACCEPT AN INITIAL 6 MONTH TIME-FRAME FOR THE UNIFIL MANDATE. IN OUR DISCUSSIONS WITH TROYANOVSKY EARLIER IN THE DAY, HE SAID THE SOVIETS WANTED ONLY 2-4 MONTH TIME FRAME.

4. FOLLOWING CONSULTATIONS WITH THE DEPARTMENT, WE PROPOSED TO TUENI FOR HIS CONSIDERATION A NUMBER OF TEXTUAL CHANGES IN THE SYG'S REPORT, WITH THE SUGGESTION THAT, IF THEY WERE ACDEPTABLE TO HIM, THEY SHOULD BE INTRODUCED ON HIS BEHALF BY KUWAIT IN THE INFORMAL SC CONSULTATIONS. MOST OF THESE CHANGES WERE DESIGNED TO MAKE CLEAR THAT UNIFIL WOULD WORK IN CLOSE CO-OPERATION WITH THE GOV-

ERNMENT OF LEBANON AND IN AN AREA OF OPERATION AS AGREED  
TO BY THE UN AND THE GOL. TUENI TELEPHONED THESE PROPOSALS  
TO BEIRUT AND RECEIVED GOL ASSENT TO ACCEPT THEM. HE WAS  
ALSO INSTRUCTED TO REQUEST THE INCLUSION AS THE BEGINNING  
OF PARA 4 OR AS A NEW PARA BETWEEN 3 AND 4 THE FOLLOWING  
LANGUAGE: QUOTE: IT IS ASSUMED THAT THE RELATIONS BETWEEN  
ISRAEL AND LEBANON ARE GOVERNED BY THE ARMISTICE AGREEMENT  
OF 1949, WHICH SHOULD AGAIN BECOME THE BASIS OF THIS RELA-  
TIONSHIP. END QUOTE.

5. KUWAIT PERM REP BISHARA INDICATED TWO PROBLEMS.  
KUWAIT DISAGREED WITH SEVERAL ELEMENTS OF THE SYG'S REPORT  
AND THEREFORE WAS ONLY PREPARED TO "TAKE NOTE" OF IT IN  
THE IMPLEMENTING RESOLUTION. GOK COULD NOT "APPROVE" THE  
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PA-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00  
ACDA-12 OMB-01 SSM-03 /120 W  
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O 200700Z MAR 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 0131  
INFO AMEMBASSY AMMAN IMMEDIATE  
AMEMBASSY BEIRUT IMMEDIATE  
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REPORT. AS REGARDS THE TEXT OF THE REPORT, BISHARA ASKED THAT THIRD SENTENCE OF PARA 4 (D) READ AS FOLLOWS: QUOTE: THE FORCE WILL PROCEED ON THE ASSUMPTION THAT THE MEMBER  
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STATES PARTIES TO THE CONFLICT WILL TAKE ALL THE NECESSARY STEPS FOR COMPLIANCE WITH THE DECISIONS OF THE SECURITY COUNCIL UNQUOTE. HE SAID THAT GOK CONCERN WAS TO MAKE IT CLEAR IN THIS CONTEXT THAT THE PLO WAS NOT A PARTY TO THE CONFLICT. IN SUBSEQUENT DISCUSSIONS, BISHARA DROPPED THESE POINTS.

6. IN LIGHT OF THESE VARIOUS SUGGESTIONS FOR CHANGES TO SYG'S REPORT, COUNCIL PRESIDENT CANCELLED CONSULTATIONS SHCHEDULED FOR 1600 HOURS, AND RESCHEDULED THEM FOR 1800.

7. SECRETARY-GENERAL THEN TOOK TUENI AND BISHARA ASIDE AND WENT THROUGH REPORT. AFTER THIS PROLONGED DISCUSSION SECRETARY-GENERAL AND USYG URQUHART MET WITH US, UK AND TUENI AND EXPLAINED THE CHANGES THEY WERE PREPARED TO MAKE IN RESPONSE TO REQUESTS FROM BISHARA AND TUENI. WE AND UK ACQUIESCED IN ALL THE CHANGES SINCE THEY DID NOT AFFECT THE SUBSTANCE, BUT WE REQUESTED SYG TO REINSTATE EXPRESS MENTION THAT UN FORCE WOULD "CONTROL MOVEMENT" FOR THE SAKE OF EMPHASIS AND FOR PRESENTATIONAL PURPOSES. TUENI AND SUBSEQUENTLY BISHARA ACQUIESCED IN THIS RE-INSERTION.

8. DURING SUBSEQUENT INFORMAL CONSULTATIONS OF ALL SC MEMBERS, A NUMBER OF REPS, INCLUDING KUWAIT, MAURITIUS, CANADA, FRANCE, US AND UK REGISTERED APPROVAL OF SYG REPORT AND AGREEMENT WITH SC PRESIDENT'S PLAN TO CONVENE COUNCIL AT 2030 TO ACT ON ESTABLISHMENT OF THE UN FORCE.

9. WE HAD SOUGHT ISRAELI VIEWS, INFORMING THEM BY PHONE AT THEIR MISSION THROUGHOUT THE AFTERNOON OF CHANGES IN THE TEXT AS THEY EMERGED FROM THE INFORMAL CONSULTATIONS. THEY HAD BEEN CONSPICUOUS BY THEIR ABSENCE FROM

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UN HEADQUARTERS AREA FROM TIME COUNCIL HAD ADJOURNED ITS FIRST MID-DAY SESSION. PRIOR TO GOING TO SC CONSULTATIONS ORIGINALLY SCHEDULED FOR 1600 HOURS, AMB. LEONARD TRIED TO REACH AMB. HERZOG TO OBTAIN HIS VIEWS ON DRAFT SYG REPORT. HE SUCCEEDED IN TALKING TO ELIAV BUT LATTER SAID THEY HAD NO INSTRUCTIONS AND WOULD NOT EVEN VENTURE ANY PERSONAL VIEWS WHEN PRESSED BY LEONARD. IN SUBSEQUENT CONVERSATIONS THE ISRAELIS CONTINUED TO INFORM US THEY HAD NO INSTRUCTIONS. THEY THEREFORE MADE NO SUBSTANTIVE OR PROCEDURAL INPUT INTO THE AFTERNOON CONSULTATIONS. AT ABOUT 1930 HOURS, AFTER THE SC CONSULTATIONS AND AFTER AGREEMENT HAD BEEN REACHED ON THE REVISED VERSION OF THE SYG'S REPORT, HERZOG AND LEGAL ADVISER ROSENNE ASKED SC PRESIDENT (RICHARD) AND LEONARD TO DELAY SC ACTION UNTIL MARCH 20 IN ORDER TO REOPEN CONSULTATIONS ON THE TEXT. THEY CHARGED THAT US HAD FACED THEM WITH A "DIKTAT" AND THAT REVISED TEXT WAS WEAKER THAN ORIGINAL VERSION, PARTICULARLY IN ITS FAILURE TO PIN DOWN SPECIFICALLY THAT UNIFIL MANDATE WAS TO PREVENT PLO TERRORISTS FROM ENTERING AND OPERATING IN SOUTHERN LEBANON. WE INDICATED THEIR CONCERNS WERE REFLECTED IN PARA 6, ESPECIALLY THE REFERENCE TO "CONTROL MOVEMENT" IN THE AREA OF OPERATION, AND INDICATED OUR VIEW THAT TEXT WAS STRONGER THAN ORIGINAL. WE HAD KEPT THEM INFORMED THROUGHOUT THE DAY. URGENCY OF SC ACTION WAS DETERMINED BY CONTINUING ISRAELI MILITARY ACTION IN SOUTHERN LEBANON. ISRAELIS INDICATED MATTER WOULD BE DISCUSSED FURTHER IN BEGIN/CARTER MEETING AND THAT THEY RESERVED THEIR POSITION ON ACCEPTANCE OF UNIFIL.

10. AT 2200, SC ADOPTED RESOLUTION 426 BY A VOTE OF 12-O-2 (USSR AND CZECHOSLOVAKIA), WITH CHINA NOT PARTICIPATING

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THE SAME PATTERN AS IN ADOPTION OF RESOLUTION 425.

LEONARD

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** RESOLUTIONS, MEETING PROCEEDINGS, INTERNATIONAL PEACEKEEPING FORCES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 mar 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
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**Original Previous Classification:** n/a  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014